FILED NOV 1 8 1988

I certify that the adtached is a true and

correct copy of

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was filed of record on //-18-88

HOUSE OF REPRESENTATIVES

1989 JAN 24 PM 3: 18

and referred to the committee on:

Chief Clerk of All

3y W:116

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J.R. No. 13

#### A JOINT RESOLUTION

proposing a constitutional amendment to authorize the legislature to exempt from ad valorem taxation certain property of nonprofit veterans organizations.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article VIII, Section 2, of the Texas Constitution is amended by adding Subsection (c) to read as follows:

(c) The Legislature by general law may exempt from ad valorem taxation property that is owned by a nonprofit organization composed primarily of members or former members of the armed forces of the United States or its allies and chartered or incorporated by the United States Congress. Section 11.23(a), Tax Code, as it exists on September 1, 1989, is validated as of January 1, 1990.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 7, 1989. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to authorize the legislature to exempt property of nonprofit veterans organizations from ad valorem taxation."

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H.J.R. No. 13

#### A JOINT RESOLUTION

1 proposing a constitutional amendment to authorize the legislature 2 to exempt from ad valorem taxation certain property of nonprofit veterans organizations. 3

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

/Section SECTION 1. Article VIII, Texas Constitution is amended by adding Subsection 6 (c) to read as 7 follows:

(c) The Legislature by general law may exempt from ad valorem taxation property that is owned by a nonprofit organization composed primarily of members or former members of the armed forces of the United States or its allies and chartered or incorporated by the United States Congress. Section 11.23(a), Tax Code, as it exists on September 1, 1989, is validated as of January 1, 1990.

SECTION 2 / This proposed constitutional amendment shall be submitted to the voters at an election to be held November 7, 1989. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to authorize the legislature to exempt property of nonprofit veterans organizations from ad valorem taxation."

# HOUSE SEPORTMEN ATTACABLE TO THE COMMITTEE REPORTMEN ATTACABLE ATT

# 1st Printing

By Willy, et al.

H.J.R. No. 13

Substitute the following for H.J.R. No. 13:

By Heflin

C.S.H.J.R. No. 13

#### A JOINT RESOLUTION

- 1 proposing a constitutional amendment to authorize the legislature
- 2 to exempt from ad valorem taxation certain property of nonprofit
- 3 veterans organizations.
- 4 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- SECTION 1. Article VIII, Section 2, of the Texas
- 6 Constitution is amended by adding Subsection (c) to read as
- 7 follows:
- 8 (c) The Legislature by general law may exempt from ad
- 9 valorem taxation property that is owned by a nonprofit organization
- composed primarily of members or former members of the armed forces
- of the United States or its allies and chartered or incorporated by
- the United States Congress.
- 13 SECTION 2. This proposed constitutional amendment shall be
- submitted to the voters at an election to be held November 7, 1989.
- The ballot shall be printed to provide for voting for or against
- 16 the proposition: "The constitutional amendment to authorize the
- 17 legislature to exempt property of nonprofit veterans organizations
- 18 from ad valorem taxation."

# **COMMITTEE REPORT**

The	Hon	ora	ble	Gib	Le	wis	
Spea	aker	of	the	Hou	ıse	of	Representatives

4/5/89 (date)

311.				
We, your COMMITTEE ON W	/AYS AND MEANS,			
tó whom was referred Ho	R13	have had the same	under consideratio	n and beg to report
back with the recommendation	(measure) on that it			
( ) do pass, without amendm ( ) do pass, with amendment ( do pass and be not printe	(s).	ee Substitute is reco	mmended in lieu of	the original measure
A fiscal note was requested.				uested. ( ) yes ( ) ho
An author's fiscal statement v	was requested. ( ) ves			( <b>)</b>
A criminal justice policy impa				
A water development policy in		·	<b>6</b> 00	
( ) The Committee recommer placement on the ( ) Loca This measure ( proposes ne	nds that this measure be	e sent to the Commi solutions Calendar.		Consent Calendars for
	-	oxioting law.		
House Sponsor of Senate Me				
The measure was reported from	om Committee by the fo	ollowing vote:		
<u></u>	AYE	NAY	PNV	ABSENT
Hury, Ch.	<b>-</b>			
Luna, V.C.	<b>✓</b>			
Hollowell, C.B.O.	✓			
Berlanga	/			
Craddick				
Heflin	<b>/</b>			
Morales				V
Schlueter	<b>V</b>			
Seidlits	· · · · · · · · · · · · · · · · · · ·			
Stiles				/
Williamson				V
Wilson	<b>/</b>			
Wolens	1			
Total 10 aye nay		CHAIRMAN	res/ours	
	not voting	COMMITTEE CO	CK. Will DORDINATOR	-

#### BILL ANALYSIS

#### BACKGROUND

The Texas Constitution provides the sole basis (except for federal law) for exempting property from taxation. The Constitution lists some classes of property that are exempt from taxation and gives the legislature authority to exempt certain other classes. Article VIII, Section 2 of the Constitution further provides that laws exempting property other than as provided in the constitution are null and void.

Section 11.23 (a), Tax Code, provides an exemption for buildings and appurtenant land (land which is an addition to a property that becomes a part of that property such as private roads, dams, reservoirs, water wells, ditches, etc.) owned by certain named organizations of veterans, primarily used by them, and not used for gain. There is no specific authorization for veteran's organization exemptions in the Constitution. In 1982, Attorney General Opinion No. MW-436 ruled Section 11.23 (a) unconstitutional.

#### **PURPOSE**

This resolution exempts from ad valorem taxation property of nonprofit veterans organizations.

# SECTION BY SECTION ANALYSIS

- SECTION 1. Amends Article VIII, Section 2, Texas Constitution, by adding subsection (c).
- (c) Authorizes the legislature to exempt from ad valorem taxation property that is owned by a nonprofit organization composed primarily of members or former members of the armed forces of the United States or its allies and chartered or incorporated by the United States Congress.
- SECTION 2. Requires submission to the voters on November 7, 1989; specifies ballot language.

### RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not delegate rulemaking authority to any state agency, officer, department, or institution.

#### COMPARISON OF ORIGINAL BILL TO SUBSTITUTE

C.S.H.J.R. 13 deletes language validating Section 11.23, Tax Code.

# SUMMARY OF COMMITTEE ACTION

On February 15, 1989, the Chair referred H.J.R. 13 to the Subcommittee on Property Tax consisting of Rep. Luna - Chair, Berlanga, Craddick, Heflin and Seidlits.

Public notice was posted in accordance with the rules and a public hearing was held on March 22, 1989. The following persons testified in support: Mr. Jerry Wilder, representing various veterans organizations; and Mr. Robert Dambach, representing the Galveston County Veterans Organization. The following persons registered in support: Ms. Cecelia Burke, representing the Texas Tax Assessor-Collector Assn; Mr. Michael Palmquist, representing the American Legion, State of Texas; Mr. Samuel Bier,

representing the Disabled American Veterans, Department of Texas, Inc.; Mr. William Richard Ruckman, representing the Department of Texas Veterans of Foreign Wars; Mr. David Harper, representing the Association of Water Board Directors. Mr. Walter Fisher, representing the Texas Municipal League, registered in opposition. The subcommittee voted to report the measure back to the full committee as substituted.

On April 5, 1989, the full committee voted to report H.J.R. 13 to the House as substituted with the recommendation that it do pass by a record vote of 10 ayes, 0 nays, with 3 absent.

Ways and Means Committee  ${\tt LVR}$ 

Austin, Texas

# FISCAL NOTE February 24, 1989

T0: Honorable James F. Hury, Jr., Chair

Committee on Ways and Means House of Representatives

Austin, Texas

In Re: House Joint

Resolution No. 13

By: Willy, et al.

FROM: Jim Oliver. Director

In response to your request for a Fiscal Note on House Joint Resolution No. 13 (proposing a constitutional amendment to authorize the legislature to exempt from ad valorem taxation certain property of nonprofit veterans organizations) this office has determined the following:

The resolution proposes a constitutional amendment which, if adopted, would authorize the Legislature to grant property tax exemptions to property belonging to nonprofit veterans organizations. The resolution also validates the existing Section 11.23(a) on January 1, 1990 and would be submitted to voters on November 7, 1989.

The cost of publication to the State is estimated to be \$60,000.

Section 11.23(a) of the Property Tax Code provides a property tax exemption under certain conditions for building, and appurtenant land owned by certain named veterans organizations. In 1982, Attorney General Opinion No. MW-436 ruled Section 11.23(a) unconstitutional since there is no specific authorization for veteran's organization exemptions in the Constitution.

Taxing units which have such property or their tax rolls would lose revenue under the resolution's provisions. However, data required to estimate the potential loss of revenues is not available

Revenue losses would continue as long as the provisions of the resolution are in effect.

State Property Tax Board; Secretary of State; Source:

LBB Staff: JO, JWH, AL, AM, PA

# **ADOPTED**

MAY 1 0 1989

Best Muse of Clerk
House of Representatives

By Willy, it god.

Substitute the following for H.J.R. No. 13:

By bleflin

C.S.H.J.R. No. 13

# A JOINT RESOLUTION

1 proposing a constitutional amendment to authorize the legislature

to exempt from ad valorem taxation certain property of nonprofit

veterans organizations.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Article VIII, Section 2, of the Texas

Constitution is amended by adding Subsection (c) to read as

7 follows:

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(c) The Legislature by general law may exempt from ad valorem taxation property that is owned by a nonprofit organization composed primarily of members or former members of the armed forces of the United States or its allies and chartered or incorporated by

the United States Congress.

SECTION 2. This proposed constitutional amendment shall be

submitted to the voters at an election to be held November 7, 1989.

The ballot shall be printed to provide for voting for or against

the proposition: "The constitutional amendment to authorize the

legislature to exempt property of nonprofit veterans organizations

18 from ad valorem taxation."

# HOUSE 65 MAN 10 FINTS 27 ENGROSSMENT

By Willy, et al.

H.J.R. No. 13

# A JOINT RESOLUTION

- proposing a constitutional amendment to authorize the legislature 1 to exempt from ad valorem taxation certain property of nonprofit 2
- 3 veterans organizations.
- BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Article VIII, Section 2, of the Texas
- Constitution is amended by adding Subsection (c) 6 to read as
- 7 follows:
- (c) The Legislature by general law may exempt from ad 8
- valorem taxation property that is owned by a nonprofit organization 9
- composed primarily of members or former members of the armed forces 10
- of the United States or its allies and chartered or incorporated by 11
- 12 the United States Congress.
- 13 SECTION 2. This proposed constitutional amendment shall be
- submitted to the voters at an election to be held November 7, 1989. 14
- The ballot shall be printed to provide for voting for or against 15
- the proposition: "The constitutional amendment to authorize the 16
- legislature to exempt property of nonprofit veterans organizations 17
- from ad valorem taxation." 18

Austin, Texas

# FISCAL NOTE February 24, 1989

T0: Honorable James F. Hury, Jr., Chair

Committee on Ways and Means House of Representatives

z ·

In Re: House Joint

Resolution No. 13 By: Willy, et al.

Austin, Texas

FROM: Jim Oliver. Director

In response to your request for a Fiscal Note on House Joint Resolution No. 13 (proposing a constitutional amendment to authorize the legislature to exempt from ad valorem taxation certain property of nonprofit veterans organizations) this office has determined the following:

The resolution proposes a constitutional amendment which, if adopted, would authorize the Legislature to grant property tax exemptions to property belonging to nonprofit veterans organizations. The resolution also validates the existing Section 11.23(a) on January 1, 1990 and would be submitted to voters on November 7, 1989.

The cost of publication to the State is estimated to be \$60,000.

Section 11.23(a) of the Property Tax Code provides a property tax exemption under certain conditions for building, and appurtenant land owned by certain named veterans organizations. In 1982, Attorney General Opinion No. MW-436 ruled Section 11.23(a) unconstitutional since there is no specific authorization for veteran's organization exemptions in the Constitution.

Taxing units which have such property or their tax rolls would lose revenue under the resolution's provisions. However, data required to estimate the potential loss of revenues is not available

Revenue losses would continue as long as the provisions of the resolution are in effect.

State Property Tax Board; Secretary of State; LBB Staff: JO, JWH, AL, AM, PA Source:

Willy, et al. (Senate Sponsor - Brown)
(In the Senate - Received from the House H.J.R. No. 13 May 11, 1989; May 12, 1989, read first time and referred to Committee on Finance; May 25, 1989, reported favorably by the following vote: Yeas 11, Nays 0; May 25, 1989, sent to printer.)

COMMITTEE VOTE

7		Yea	Nay	PNV	Absent
8	Caperton	x		· · · · · · · · · · · · · · · · · · ·	
9	Glasgow	х			
10	Barrientos	x			
11	Brooks	х			
12	Harris			··-·	х
13	Johnson				х
14	Krier	x		· · · · · · · · · · · · · · · · · · ·	
15	McFarland	х			
16	Montford	х			
17	Parker	x			
18	Santiesteban	х			
19	Sims	х			
20	Truan	х			

A JOINT RESOLUTION

proposing a constitutional amendment to authorize the legislature to exempt from ad valorem taxation certain property of nonprofit veterans organizations.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. Article VIII, Section 2, of the Texas amended by adding Subsection Constitution is (c) to read as follows:

(c) The Legislature by general law may exempt from ad valorem taxation property that is owned by a nonprofit organization composed primarily of members or former members of the armed forces of the United States or its allies and chartered or incorporated by the United States Congress.

SECTION 2. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 7, 1989. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment to authorize the legislature to exempt property of nonprofit veterans organizations from ad valorem taxation.

40 \* \* \* \* \*

41 Austin, Texas May 25, 1989 42

43 Hon. William P. Hobby 44 President of the Senate

45 Sir:

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your Committee on Finance to which was referred H.J.R. No. 13, 46 have had the same under consideration, and I am instructed to 47 48 report it back to the Senate with the recommendation that it do 49 pass and be printed.

50 Caperton, Chairman

Austin, Texas

MAY 18 REC'D

# FISCAL NOTE

May 17, 1989

T0: Honorable Kent A. Caperton, Chairman

Committee on Finance

Senate Chamber Austin, Texas

In Re: House Joint Resolution

No. 13, as engrossed By: Willy, et. al.

FROM: Jim Oliver. Director

In response to your request for a Fiscal Note on House Joint Resolution No. 13, as engrossed (proposing a constitutional amendment to authorize the legislature to exempt from ad valorem taxation certain property of nonprofit veterans organizations) this office has determined the following:

The resolution proposes a constitutional amendment which, if adopted, would authorize the Legislature to grant property tax exemptions to property belonging to nonprofit veterans organizations.

The cost of publication to the State is estimated to be \$60,000 in fiscal year 1990. No additional fiscal implication to the State is anticipated.

Section 11.23(a) of the Property Tax Code provides a property tax exemption under certain conditions for building, and appurtenant land owned by certain named veterans organizations. In 1982, Attorney General Opinion No. MW-436 ruled Section 11.23(a) unconstitutional since there is no specific authorization for veteran's organization exemptions in the Constitution.

Taxing units which have such property or their tax rolls would lose revenue under the resolution's provisions. However, data required to estimate the potential loss of revenues is not available.

State Property Tax Board; Secretary of State;

LBB Staff: JO, JWH, AL, AM, LV

Austin, Texas

# FISCAL NOTE February 24, 1989

TO: Honorable James F. Hury, Jr., Chair

Committee on Ways and Means House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In Re: House Joint

Resolution No. 13

By: Willy, et al.

In response to your request for a Fiscal Note on House Joint Resolution No. 13 (proposing a constitutional amendment to authorize the legislature to exempt from ad valorem taxation certain property of nonprofit veterans organizations) this office has determined the following:

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Revenue losses would continue as long as the provisions of the resolution are in effect.

Source: State Property Tax Board; Secretary of State;

LBB Staff: JO, JWH, AL, AM, PA

# SENATE FAVORABLE COMMITTEE REPORT

Lt. Governor William P. H President of the Senate			5	/ <u>/25 9:</u> (date)/(tin	00 A M	
Sir:						
We, your Committee on _ <u>HTR13</u> by	FINANCE  Wilky (sponsor)		nave on	May 25 (hearing date)		was referred had the same
under consideration and I						
do pass and be printe				(3)	that it	
·						
() do pass and be ordere	d not printed					
( ) and is recommended	for placement on the L	ocal and Un	contested F	Bills Calendar		
			_			
A fiscal note was requested	i. Vyes	( ) no				
A revised fiscal note was re	equested. () yes	1110				
An actuarial analysis was re	equested. () yes	1110				
Considered by subcommitt	tee. () yes	(1)-110				
Senate Sponsor of House M	leasure <u>Brown</u>	V_				
The manner of						
The measure was reported	from Committee by th	e following v	ote:			
	YEA		NAY	PNV	,	ABSENT
Barrientos						TIDDEITI
Brooks Glasgow						
Harris						
Johnson						V
Krier						V
McFarland						
Montford						
Parker						
Santiesteban						
Sims			,.			

Sina Martin Charles Ch

Paper clip the original and one copy of this form to the original bill and retain one copy for your file.

Truan

Caperton, Chair TOTAL VOTES

# ENROLLED

H.J.R. No. 13

#### A JOINT RESOLUTION

- 1 proposing a constitutional amendment to authorize the legislature
- 2 to exempt from ad valorem taxation certain property of nonprofit
- 3 veterans organizations.
- 4 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Article VIII, Section 2, of the Texas
- 6 Constitution is amended by adding Subsection (c) to read as
- 7 follows:
- 8 (c) The Legislature by general law may exempt from ad
- 9 valorem taxation property that is owned by a nonprofit organization
- composed primarily of members or former members of the armed forces
- of the United States or its allies and chartered or incorporated by
- 12 the United States Congress.
- 13 SECTION 2. This proposed constitutional amendment shall be
- submitted to the voters at an election to be held November 7, 1989.
- 15 The ballot shall be printed to provide for voting for or against
- 16 the proposition: "The constitutional amendment to authorize the
- 17 legislature to exempt property of nonprofit veterans organizations
- 18 from ad valorem taxation."

	President	of the Senate	Speaker of the House
	I cert	ify that H.J.R.	No. 13 was passed by the House on May
10,	1989, by	the following vo	te: Yeas 140, Nays O.
			Chief Clerk of the House
	I certi	fy that H.J.R. No	o. 13 was passed by the Senate on May
26,	1989, by 1	the following vo	ce: Yeas 31, Nays O.
			Secretary of the Senate
REC:	EIVED:		<u> </u>
		Date	
		Secretary of Stat	<del></del>
	2	secretary of Stat	'e

Preside	nt of the Senate		Speaker of the House	
I cer	tify that H.J.R. No.  (2)	13 (1) 1989,	was passed by the House on by the following vote:	
Yeas $\frac{140}{(3)}$ ,	Nays O	(4)		
			Chief Clerk of the House	
I cer	tify that H.J.R. No.  May 26,	<u>13</u>	was passed by the Senate on by the following vote:	
Yeas (6)	Nays <u>U</u>	(	7)	
			Secretary of the Senate	
,				
RECEIVED:				
	Date	_		
		_		
	Secretary of State			
**** Prepara	ation: 'A;CT47;			

H. J. R. No	By All	
	HOUSE JOINT RESOLUTION	
proposing a constito exempt from ad veterans organizat	tutional amendment to authorize the legislature valorem taxation certain property of nonprofit ions.	MAY 1 0 1989
NOV 1 8 1988 1	. Filed with the Chief Clerk.	MAY 1 0 1989
JAN 2 3 1989	2. Read first time and referred to Committee on	MAY 1 0 1989
	Ways + Means	MAY 11 1989
. mp. 4. 0. 4000	3. Reported favorably (as amended) and sent to Printer at 6.45 pm  APR 7 1989	MAY 1 1 1989
APR 1 0 1989	4. Printed and distributed at 12:05 m	) MAY 1 2 1989
APR 1 1 1989	5. Sent to Committee on Calendars at 3:30 m	MAY 2 5 1989
MAY 1 0 1989	6. Read second time (amended) and (finally) passed to Third Reading by a Record Vote of	,
	7. Motion to reconsider and table the vote by which H.J.R was ordered engrossed prevailed (failed) by (Non-Record Vote) (Record Vote of yeas, nays, present, not voting).	MAY 2 6 1989
,	8. Read third time (amended) and finally adopted (failed of adoption) by a Record Vote of yeas, nays, present, not voting.	:
*	9. Caption ordered amended to conform to body of resolution.	MAY 2 6 1989
	O. Motion to reconsider and table the vote by which H.J.R was finally adopted prevailed (failed) by a (Non-Record Vote) Record Vote of present, not voting).	

MAY 1 0 1989	11. Ordered Engrossed at 4.28
MAY 1 0 1989	12. Engrossed.
MAY 1 0 1989	13. Returned to Chief Clerk at
MAY 11 1989	14. Sent to the Senate.  Betty Munsay
MAY 1 1 1989	Chief Clerk of the House
1MAY 1 2 1989	16. Read, referred to Committee on FINANCE
MAY 2 5 1989	17. Reported favorably
	18. Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.
	_ 19. Ordered not printed.
MAY 2 6 1989	20. Regular order of business suspended by C(C) (a viva voce vote.). (
	21. To permit consideration, reading and passage, Senate and Constitutional Rules suspended by vote ofyeas,nays.
MAY 2 6 1989	_ 22. Read second time to third reading by: nays.

	23. Caption ordered amended to conform to body of bill.
MAY 2 5 1303	nays to place bill on third reading and final passage
	25. Read third time and passed by  (a viva voce vote.)  (
OTHER ACTION:	OTHER ACTION:  Secretary of the Senate
5-26-89	26. Returned to the House.
MAY 26 1989	27. Received from the Senate (with amendments.) (as additionted.)
	28. House (Concurred) (Refused to Concur) in Senate (Amendments) by a (Non-Record Vote) (Record Vote of yeas, nays, present, not voting).
	29. Conference Committee Ordered.
'MAY 26 1989	30. Conference Committee Report Adopted (Rejected) by a (Non-Record Vote) (Record Vote of yeas, nays, and present, not voting).
	31. Ordered Enrolled at #:18

SHEETE OF EATER